

**CABINET MEETING: 23 MARCH 2023**

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**CARDIFF'S LOCAL WELL-BEING PLAN 2023-28**

**LEADER (COUNCILLOR HUW THOMAS)**

**AGENDA ITEM: 1**

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**Reason for this Report**

1. To enable the Cabinet to approve Cardiff's Local Well-being Plan (attached at **Appendix 1**) for consideration by Council on 30 March 2023, noting that publication will be subject to approval by all statutory members of the Cardiff Public Services Board.

**Background**

2. 'Stronger, Fairer, Greener', the administration's policy statement approved by Council in July 2022, sets out a commitment to continued close working with partners, building on the enhanced partnership working of the Covid-19 response, to resolve some of the most pressing challenges facing the city's public services:

*'We will, through the Cardiff Public Services Board, play a leading role in convening cross public service collaboration to address complex problems that can only be tackled by working together.'*

3. The Cardiff Well-being Plan sets out the priorities for partnership working and the agreed joint outcomes of the members of the Cardiff Public Services Board over the period 2023-28. In doing so, it provides a framework for the delivery of the administration's Stronger, Fairer, Greener priorities which fundamentally require collaboration between the Council and its public sector partners. It also ensures that the Cardiff PSB, which is chaired by the Leader of the Council, is able to discharge its responsibilities under the Well-being of Future Generations Act.

**The Cardiff Public Services Board**

4. Established in 2016, the Cardiff Public Services Board (PSB) is a statutory board, required under the Well-being of Future Generations Act (2015). As noted above, it is chaired by the Leader of Cardiff Council and its membership is drawn from the city's public and third sector leadership.

5. Under the Well-being of Future Generations Act, the Cardiff PSB is statutorily required to:
  - i. Undertake a Well-being Assessment, to assess the state of economic, social, environmental, and cultural well-being in its area. This must be undertaken every 5 years and be published in advance of local elections, as well as no later than a year before the Cardiff PSB publishes its Local Well-being Plan (see point iii).
  - ii. Set Well-being Objectives that are designed to maximise the PSB's contribution to the national well-being goals, as defined by the Well-being of Future Generations Act.
  - iii. Publish a Local Well-being Plan which sets out its local objectives and the steps it proposes to take to meet them. A revised Plan is required to be published every 5 years and must be published no later than one year after each ordinary election.
  - iv. Carry out and publish an annual review of their plan showing progress.
6. In addition to setting local objectives and the steps proposed to meet them, the Local Well-being Plan is statutorily required to:
  - Explain why the PSB considers that meeting the local objectives will contribute to achieving the national well-being goals.
  - Explain how the local objectives and steps have been set in response to the local well-being assessment.
  - Specify time periods within which the PSB expects to meet the objectives.
  - Explain how steps are taken in accordance with the sustainable development principal.
7. In producing the Local Well-being Plan, the PSB is required to consult widely, through a:
  - 14-week consultation with the Well-being of Future Generation's Commissioner on how to take steps to meet the local objectives to be included in the plan. This must take place prior to public consultation on the draft plan.
  - 12-week statutory consultation on the draft Well-being Plan.
8. The Local Well-being Plan must be approved by the decision-making body of each of the board's statutory members, and finally by the PSB, no later than one year after the local elections.

## Development of Cardiff's Local Well-being Plan

9. [Cardiff's Local Well-being Assessment](#) was published in March 2022, identifying the key opportunities and challenges facing the city – both today and in the future. As well as an analysis of key data sets, trends over time and performance relative to other areas, such as Welsh Local Authorities, the assessment drew upon an extensive body of data and literature, including a number of major reports. As part of the Local Well-being Assessment the Cardiff PSB also published a '[Cardiff Tomorrow](#)' report considering the future trends that would impact the city over the years ahead.
10. The Cardiff Well-being Assessment was produced in tandem with the Cardiff & Vale Regional Partnership Board's (RPB) [Population Needs Assessment](#). Population Needs Assessments are required under the Social Services and Well-being (Wales) Act 2014. The assessment considers the needs for care and support amongst the residents of Cardiff and the Vale of Glamorgan, and the range and level of services required to meet that need.
11. Taken together, the Cardiff Local Well-being Assessment and the Cardiff & Vale Population Needs Assessment provide a comprehensive assessment of place. These reports, as well as the [2020 Future Generations Report](#), allowed the Cardiff PSB and the Cardiff & Vale RPB to draw together the wide range of priorities for Cardiff and the Vale of Glamorgan.
12. Following this assessment – and as agreed by the Cardiff PSB - a programme of work was undertaken by public service partners to develop a more focused list of partnership priorities for inclusion in the Well-being Plan. It was agreed that Cardiff PSB priorities should be assessed against the following criteria:
  - Can the priority only be addressed through strategic partnership working (i.e., not through core business/ the statutory responsibility of one organisation)?
  - Does the priority require partnership working between two or more members of the PSB and/ or RPB?
  - Does the priority require partnership working on a Cardiff and/ or Vale Glamorgan geographical footprint?
13. The strategic partnership priorities by identified by this work, including a new set of Well-being Objectives, was agreed by the PSB and submitted to the Future Generations Commissioner for advice in July 2022. The response from the Commissioner was received on 21 September 2022.
14. On 5 October 2022, the Cardiff PSB approved a draft of the Well-being Plan for public consultation. Prior to launching the consultation, Cardiff Council's Policy Review and Performance Scrutiny Committee (PRAP) considered the draft Well-being Plan at its meeting on 18 October 2022.

The recommendations of PRAP and the Council's response are attached as **Appendix 2** and **3**.

15. The 12-week statutory consultation on Cardiff's Draft Well-being Plan ran from 28 October 2021 to 20 January 2023. The following statutory consultees were provided with a copy of the draft Local Well-being Consultation as part of the consultation:
  - The Future Generations Commissioner
  - The Board's invited participants
  - Its other partners
  - Such of the persons who received but did not accept an invitation from the board under Section 30 as the board considers appropriate.
  - The local authority's overview and scrutiny committee
  - Relevant voluntary organisations as the board considers appropriate.
  - Representatives of persons resident in the area
  - Representatives of persons carrying on business in the area
  - Trade unions representing workers in the area
  - Such persons with an interest in the maintenance and enhancement of natural resources in the board's area, as the board considers appropriate.
  - Any other persons who in the opinion of the board, are interested in the improvement of the area's economic, social, environmental, and cultural well-being.
16. In relation to direct public consultation on the draft Well-being Plan, the Plan was made available on the PSB's Website, with an online survey which focused on the Well-being Objectives and priorities for partnership working. The consultation was promoted via the Council's social media channels, to the Citizen Panel (5,000 people), through networks and community groups and in community buildings. Over 600 responses to the online survey were received.
17. To supplement direct consultation on the Wellbeing Plan, the PSB also commissioned a broader summary of the results of major consultation and engagement undertaken by partners over the course of 2022 (['Consultation Overview Report'](#)), which is published on the Cardiff PSB's website. The report:
  - Summarises the key findings from a number of consultation and engagement exercises undertaken by PSB members over the course of the past year.

- Presents the headline results by Well-being Objective
  - Highlights any specific issues raised by key demographic groups based on an analysis of the results by demography.
18. In response to the feedback from the Future Generations Commissioner, citizen engagement and submissions from stakeholders as part of the consultation, and the views of Scrutiny, the draft Well-being Plan was revised and approved in principle by Cardiff PSB on 15 February 2023.

### **Cardiff's Well-being Plan**

19. Cardiff Public Services Board's Well-being Plan contains the following seven Well-being Objectives:
- Cardiff is a Great Place to Grow Up
  - Cardiff is a Great Place to Grow Older
  - Supporting People out of Poverty
  - Safe, Confident and Empowered Communities
  - A Capital City that Works for Wales
  - One Planet Cardiff
  - Modernising and Integrating our Public Services
20. These are consistent with the Council's Well-being Objectives, as contained in the Corporate Plan. For each Well-being Objective, the plan lists the 'priorities' or the steps that the city's public services, together, will take forward over the next 5 years. As highlighted, the priorities focus on delivering 'collaborative advantage' in areas which fundamentally require joint working between one or more of the public services.
21. The Plan is complementary to the strategic plans and well-being objectives of each PSB member (summarised in **Appendix 1A**). The contribution of the Plan and its commitments against the national well-being goals as defined under the Well-being of Future Generations (Wales) Act, as well as timescales for delivery, can also be found as an appendix to the Well-being Plan (see **Appendix 1B**).
22. The Cardiff Well-being Plan has been developed in tandem with the Regional Partnership Board's Area Plan to ensure strategic alignment and avoiding duplication of priorities and delivery between the two statutory boards. Where the main responsibility for delivery of Well-being Plan priorities sits with the Regional Partnership Board this has been clearly marked in the Plan.
23. Progress will be measured against a combination of national, regional, and local 'outcome' indicators which were developed and agreed in partnership with PSB members. as listed under each Well-being Objective. The latest data is available on [Cardiff's online city-wide dashboard](#), a live resource enabling progress to be monitored as the Well-being Plan is taken forward. As required under the Well-being of Future Generations Act, an annual report will be published on progress

against the outcome indicators and priorities/ steps in the plan. This report is provided to the Council's Policy Review and Performance Committee, which has oversight of PSB activities.

## **Partnership Governance and Delivery Arrangements**

24. To deliver the Well-being Plan's new priorities for partnership working, a review of partnership governance and delivery arrangements on a Cardiff and Vale regional footprint has been undertaken to ensure that they reflect the new priorities identified in the Well-being Plan, that there is clarity over responsibilities and accountabilities for delivering partnership priorities, and that the complex and fragmented statutory arrangements work in a streamlined and connected way. The findings and recommendations of the review, including proposals for a new partnership governance structure which sets out responsibilities and accountabilities, including information sharing between the PSB and RPB, was considered by the Cardiff PSB on 15 February 2023. In addition to simplifying the local arrangements, the review sought to ensure that each priority had associated delivery arrangements and a line of sight to either the Cardiff PSB or Cardiff & Vale Regional Partnership Board.
25. This local partnership governance review aligns with the engagement currently underway at a national level on strategic partnership working. In 2020, the Welsh Government published a [Review of Strategic Partnerships](#) report which recommended that, while there was no support for standing down any specific partnerships, work to align partnerships should be '*built from the ground up, with Public Services Boards (PSBs) and Regional Partnership Boards (RPBs) taking a strategic leadership role.*'
26. The Welsh Government's Programme for Government includes a commitment to '*Keep regional partnership working under review with local partners*'. In fulfilling this commitment, the Minister for Finance and Local Government is conducting an engagement exercise with the chairs of a range of strategic partnerships to gather reflections on progress since the [Review of Strategic Partnerships](#) report. The result of this exercise is expected in early 2023. The Cardiff PSB is sharing the findings of the local review of partnerships with the Welsh Government to inform their national work.

## **Reason for Recommendations**

27. To enable the Cabinet to approve Cardiff's Local Well-being Plan for consideration by Council on 30 March 2023, noting that final adoption of the Plan will be subject to the approval of all statutory members of the Cardiff Public Services Board.

## **Financial Implications**

28. The Corporate Plan sets out delivery outcomes that are in alignment with the delivery of the Cardiff Well-being Plan and the Council's 2023/24

Financial Budget. Implementing these strategic priorities and improvement objectives will need to be in accordance with the amounts set out in the 9 March 2023 Budget Report which included both revenue and capital budgets for 2023/24, the indicative Medium Term Financial Plan for the period up to 2027/28 and the indicative Capital Programme for the period up until 2027/28.

29. Where objectives contained in the appendices will be subject to further detailed reports these will be accompanied by a robust business case. These reports will include sufficient financial detail in order to set out the full and robust financial implications as well as be fully informed of associated risks.

### **Legal Implications**

30. The Council is a statutory member of the Public Services Board, set up under Part 4 of the Well-Being of Future Generations (Wales) Act 2015 ('WBFG Act'), for the local authority, the Local Health Board, the fire and rescue authority and Natural Resources Wales to act jointly to improve the economic, social, environmental and cultural well-being of their area by contributing to the achievement of the national well-being goals set under the WBFG Act.
31. As set out in the body of the report, the Public Services Board is required to prepare and publish a Local Well Being Plan ('the Plan'), which sets out the local well-being objectives and the steps that it proposes to take to meet them, in order to maximise the Board's contribution to delivering the well-being goals within its area. The Plan must be prepared having regard to the legislative requirements, including a statutory consultation process, set under Chapter 2 of Part 4 of the WBFG Act and the statutory guidance issued by the Welsh Government: [SPSF3 Guidance Update \(gov.wales\)](#). These matters are addressed in the report.
32. The Council will need to be satisfied that the Local Well-Being Plan aligns with the wellbeing objectives set out in Cardiff's Corporate Plan.
33. The Local Well-Being Plan must be published within one year after the date of the ordinary local government elections, that is, by 5 May 2023. Before publishing the Plan, it must be approved by each of the Public Services Board's statutory members, of which the Council is one.
34. In considering this matter the decision maker should have regard to the Council's duties under the Equality Act 2010 (including specific Welsh public sector duties). Pursuant to these legal duties Councils must, in making decisions, have due regard to the need to (1) eliminate unlawful discrimination, (2) advance equality of opportunity and (3) foster good relations on the basis of protected characteristics. Protected characteristics are: (a) Age, (b) Gender reassignment (c) Sex (d) Race – including ethnic or national origin, colour or nationality, (e) Disability, (f) Pregnancy and maternity, (g) Marriage and civil partnership, (h) Sexual orientation and (i) Religion or belief –including lack of belief.

35. When taking strategic decisions, the Council also has a statutory duty to have due regard to the need to reduce inequalities of outcome resulting from socio-economic disadvantage ('the Socio-Economic Duty' imposed under section 1 of the Equality Act 2010). In considering this, the Council must take into account the statutory guidance issued by the Welsh Ministers (WG42004 A More Equal Wales The Socio-economic Duty Equality Act 2010 (gov.wales) and must be able to demonstrate how it has discharged its duty.
36. An Equalities Impact Assessment aims to identify the equalities implications of the proposed decision, including inequalities arising from socio-economic disadvantage, and due regard should be given to the outcomes of the Equalities Impact Assessment.
37. The approval of the Local Well-Being Plan on behalf of the Council is a non-executive function, which requires the approval of full Council.

### **Impact Assessments**

38. An Equalities Impact Assessment [EIA] is attached at **Appendix 4** and a Child Rights Impact Assessment [CRIA] is attached at **Appendix 5**. Findings from these assessments have informed the proposals set out in this Cabinet report. Further impact assessments will be completed for any additional specific areas of risk identified following this Cabinet decision.

### **HR Implications**

39. There are no direct HR implications arising from this report. However, the Council's directorates will all have a key part to play in the achievement of the objectives set out in the Well-being Plan. The areas identified in the Workforce Strategy 2023 – 2027 will be key requirements to ensure that the Council has in place the right roles and employees with the necessary skills, to deliver the key initiatives set out in the plan.

### **Property Implications**

40. There are no further specific property implications in respect of the Local Well-being Plan 2023-28 Report. Where the Council has any property transactions or valuations required to deliver any proposals, they should be managed in accordance with the Council's Asset Management processes and in consultation with relevant service areas, such as Legal, as appropriate.

## **RECOMMENDATIONS**

Cabinet is recommended to approve the Well-being Plan for consideration by Council on 30 March 2023.

<b>SENIOR RESPONSIBLE OFFICER</b>	<b>Paul Orders</b> Chief Executive
	17 March 2023



*The following appendices are attached:*

- **Appendix 1** – Cardiff Well-being Plan
- **Appendix 1A** - Cardiff Public Services Board Members – Strategic Plans
- **Appendix 1B** - Well-being Objectives – Contribution to the National Well-being Goals and Timescales
- **Appendix 2:** Recommendations of the Policy Review and Performance Scrutiny Committee
- **Appendix 3:** Response to the recommendations of the Policy Review and Performance Scrutiny Committee
- **Appendix 4:** Equality Impact Assessment
- **Appendix 5:** Child Rights Impact Assessment